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Impact of Psychological Distance on public acceptance of waste-toenergy combustion projects

Qianqian Zhou^{a,b}, Xiaoyan Luo^c, Xin Gao^a, Bo Xia^d, Yongjian Ke^e, Martin Skitmore^f, Yong Liu^{b*}

^a School of Economics and Management, Tongji University, Shanghai 200092, China

^b School of Civil Engineering and Architecture, Zhejiang Sci-Tech University, Hangzhou 310018, China

^c School of Business Administration (MBA School), Zhejiang Gongshang University, Hangzhou

310018, China

^d School of Architecture and Built Environment, Queensland University of Technology (QUT), Brisbane 4001, Australia

^e School of Built Environment, University of Technology Sydney, Ultimo NSW 2007, Australia

^f University Professorial Fellow, Faculty of Society and Design, Bond University, Robina 4226,

Australia. mskitmor@bond.edu.au, https://orcid.org/0000-0001-7135-1201.

* Corresponding author. *E-mail address*: jhly1007@zstu.edu.cn (Y. Liu).

¹Abstract:

Waste-to-energy (WTE) projects have attracted considerable attention due to their role in addressing waste management issues and promoting renewable energy production. However, while public acceptance of these projects remains controversial, psychological distance (PD) may be a key shaping factor in their construction. This study, grounded in the Construal Level Theory (CLT) and social

¹ WTE: Waste-to-energy; PD: Psychological distance; CLT: Construal Level Theory; NIMBY: Not in My Backyard.

distance theory of power, uses a behavioral investigation experiment to examine the role of PD in WTE facilities. The findings reveal that shorter PD is associated with higher public perception of risk and lower perception of economic benefits, fairness, and public acceptance. Additionally, a closer social distance of power tends to correspond with lower construal levels and a greater inclination to support the construction of WTE facilities, further supporting the CLT and social distance theory of power. The findings provide theoretical support and practical guidance for the sustainable development of WTE facilities, encouraging a sense of shared destiny and collaborative governance across society.

Keywords:

Waste-to-energy Combustion Project; Public Perception; Construal Level Theory; Social Distance; Power; NIMBY Syndrome

1 **1 Introduction**

2 Currently, waste-to-energy (WTE) projects are attracting considerable attention due to their role in 3 addressing waste management issues and promote renewable energy production (Xu et al., 2023), but 4 their public acceptance remains a complex and contentious issue (Zhou et al., 2022). WTE facilities, 5 as one of the fundamental infrastructures in national economic and social development, possess such positive externalities as wealth creation and improvement of livelihoods (Xu & Lin, 2023), but also 6 harbor potential negative externalities, including environmental pollution and health hazards (Zu et 7 al., 2024). Due to the potential emission of toxic heavy metals, dioxins, and other pollutants during 8 the operation of WTE facilities (Liu et al., 2021), as well as property depreciation and a decline in 9 10 community image attributed to issues such as odors, noise, and increased traffic (Schively, 2007; 11 Zhang & Lin, 2023), nearby residents are likely to become increasingly concerned about their 12 physical and mental health, living environment, and economic well-being (Sun et al., 2023). Their 13 unequal distribution has led to collective opposition from residents neighboring WTE facilities, thereby triggering group-based "Not in My Backyard" (NIMBY) conflicts, which has become a 14 significant barrier to the sustainable development of WTE facilities (Liu et al., 2018a). The 15 16 occurrence of numerous group-based NIMBY conflicts is severely impeding the long-term health and stability of society, as well as effective government planning and management (Liu et al., 2021; Xu 17 18 et al., 2023). Therefore, understanding the factors influencing the public perception of WTE facilities 19 is valuable for policymakers, urban planners, and project developers. 20 Previous studies indicate that public perception of NIMBY projects is influenced by various

21 factors (Chung & Kim, 2009; Liu et al., 2021), of which distance to WTE facilities is considered the

most significant (Cong et al., 2021b). However, research findings on the impact of distance on public 22 perception of NIMBY projects are inconsistent, suggesting either a negative correlation (Cong et al., 23 24 2021a; Xu et al., 2023), a positive correlation (Lima, 2004; Frantál et al., 2016), or a marginal zone 25 effect, characterized by fluctuations in risk perception, initially decreasing and then increasing (Xie 26 et al., 2011; Zhou et al., 2022). The diversity of distance-related phenomena has spurred studies into 27 the underlying causes for the difference in physical distance laws, and analyzing social psychological 28 factors for possible explanations. Studies of the psychological distance (PD) of the public from 29 NIMBY facilities are gradually being initiated.

30 Currently, the prevailing approach in PD-related research relies on Construal Level Theory (CLT) as proposed by Trope and Liberman (2010), which encompasses four well-established PDs – temporal, 31 32 spatial, social, and hypothetical distances – and has been extensively applied and validated (Tan et al., 2020). Drawing upon the CLT, for instance, Geng et al. (2018), Tan et al. (2020), and Shah et al. 33 34 (2023) investigate the relationship and impact of public PD on perceived risks and attitudes towards 35 NIMBY facilities, shale gas development, and carbon capture and storage, respectively. However, the 36 current CLT lacks consideration of power elements. Of note, despite the lack of direct evidence 37 indicating that power is a component of the PD, some studies attempt to further enrich the CLT by 38 considering power as a novel dimension of PD (e.g., Zhong et al., 2013; Geng et al., 2018).

On the other hand, current studies of the distance differences of NIMBY facilities tend to focus predominantly on the impact of physical proximity – i.e., physical, geographical, or spatial distance differences – on public acceptance. However, while these yield fruitful outcomes, the study of the effect of PD differences on public perceptions remains relatively underexplored (e.g., Cong et al., 2021a; Zhou et al., 2022; Xu et al., 2023), especially towards NIMBY facilities. Meanwhile, existing PD-related research in the NIMBY domain has primarily focused on explaining the possible reasons for attitude and risk differences using social psychological factors, without explicitly proposing the concept or conducting targeted, specialized research on PD (e.g., Carlisle et al., 2015; Zhou et al., 2022). Furthermore, public perception is the result of multiple coupling factors, and extant research findings tend to focus predominantly on such perception-related studies as risk perception and public acceptance (e.g., Bian et al., 2021; Sun et al., 2023), while perceptions regarding economic benefits and fairness receive relatively less attention.

51 Exploring how PD affects public awareness and acceptance of WTE facilities will provide an important contribution to the literature and address the aforementioned gap. In response, therefore, 52 based on the CLT and the social distance theory of power, the present study conducts a behavioral 53 54 investigation experiment through campus recruitment, collecting data on public perception, construal 55 level, and behavioral intention toward WTE facilities from diverse demographic groups, followed by a descriptive statistical analysis, factor analysis, and one-way ANOVA to examine the influence of 56 57 PD. By elucidating the underlying mechanisms involved, policymakers and project operators can 58 devise more targeted communication strategies and engagement approaches to attract greater 59 community support in advancing the implementation of sustainable WTE initiatives.

- 60 2 Theoretical framework and research hypotheses
- 61 **2.1 Public perception**

Public perception, whose origin can be traced back to the progressive relationship between
emotion, behavior, and cognition within the framework of attitude theory models, refers to the
subjective evaluation of specific events, issues, technologies, or policies (Qu & Lu, 2016; Schleich

65 & Faure, 2017; Cong et al., 2021a; Shen et al., 2023). It involves the public's emotional processing 66 of cognitive information and its subsequent transformation into behavioral intentions (Qu & Lu, 67 2016), which are closely related to public attitudes toward participating in public affairs. The essence 68 of studying public perception of WTE facilities lies in exploring the societal acceptance of 69 infrastructure characterized by NIMBY effects, wherein communal benefits are widespread while 70 localized residents shoulder the burdens, ultimately aiming to promote urban sustainability (Schively, 71 2007).

72 In the field of NIMBY, the analytical framework of public acceptance towards nuclear energy highlights that psychosocial factors and perceptions (e.g., public trust, perceived risk, perceived 73 74 benefits, and fairness) (e.g., Slovic, 1987; Visschers and Siegrist, 2012; Liu et al., 2021) are crucial 75 determinants of public acceptance of nuclear energy. Previous studies indicate that when the public 76 is confronted with unknown, uncontrollable, and potentially catastrophic risk factors, they often 77 exhibit significant fear, which may lead to negative attitudes and behaviors (Slovic et al., 1991; Ge 78 et al., 2020). Meanwhile, the economic and social benefits promised by the government and operators 79 are regarded as key factors influencing local residents' attitudes toward NIMBY facilities (Chung and 80 Kim, 2009; Wang et al., 2019), while the perceived potential economic benefits significantly affect 81 their acceptance of new technologies (Liu et al., 2019). Despite the diverse motivations behind 82 attitudes of support or opposition to specific NIMBY facilities, a key factor frequently highlighted in 83 existing research is social justice or fairness (Liu et al., 2021; Zhang & Lin, 2023). The imbalance 84 between the social benefits of WTE facilities and the personal losses experienced by local residents 85 can evoke feelings of unfairness and deprivation, subsequently triggering aversion (Li & Zou, 2021; Huijts et al., 2022). Additionally, public acceptance, a crucial indicator for the success of NIMBY 86

facility siting and construction (Achillas et al., 2011; Liu et al., 2018a), refers to the degree to which
the public embraces new technologies or methods, and is widely applied in studies of public attitudes
and behaviors, including NIMBY siting, decision-making, and technological innovation (Liu et al.,
2021).

Accordingly, this study conceptualizes public perception concerning WTE facilities as the subjective evaluation by the public, considering such factors as perceived risk, economic benefits, fairness, and public acceptance, in the context of infrastructure typified by NIMBY effects and practical operability (Chung & Kim, 2009; Liu et al., 2018a; Woo et al., 2021).

95 **2.2 Psychological distance and Construal Level Theory**

96 Trope and Liberman (1998) introduced the concept of PD based on the subjective perception perspective into social psychology, linking it with Temporal Construal Theory. As investigations 97 98 progressed, the conceptualization of PD has transcended its initial focus on temporal aspects, 99 encompassing a spectrum of other dimensions of distance, which ultimately led to the formulation of 100 the current CLT (e.g., Liberman & Trope, 2008; 2014; Trope & Liberman, 2010; 2011). Accordingly, 101 from the perspective of CLT, PD refers to an individual's perception of the distance between 102 themselves and specific objects or events in terms of temporal, spatial, social, and hypothetical 103 dimensions, depending on different reference points (Liberman & Trope, 2008; Trope & Liberman, 104 2010). Social distance, in particular, pertains to the perceived distance or intimacy between oneself 105 and specific entities (e.g., self vs. others, friends vs. strangers, in-group vs. out-group), with the 106 remaining dimensions of PD sharing similar definitions (Liberman & Trope, 2014). The emergence 107 of CLT has further contributed to the maturation of PD.

108 As a cognition-centric theory, CLT delineates how individuals encode and retrieve information, 109 reflecting the abstract mental representations (Wiesenfeld et al., 2017). Depending on the level of 110 abstraction, construal level can be categorized into high-level construal (e.g., abstract, simplified, 111 superordinate, or goal-relevant mental representations) and low-level construal (e.g., concrete, 112 complex, subordinate, or goal-irrelevant mental representations) (Trope & Liberman, 2010; Lee, 113 2019; Wang et al., 2021). PD is a measure of distance within CLT, which posits that PD will 114 systematically influence individuals' mental representations of the surrounding world. When 115 individuals perceive greater PD from a specific object, its details and contextual features become 116 blurred and uncertain, while its primary and stable characteristics become more salient and significant, 117 leading individuals to adopt abstract mental representations within CLT (Trope & Liberman, 1998; 118 Soderberg et al., 2015). However, not only does PD influence construal level, but construal level also 119 affects individuals' perception of PD from specific objects; thus, forming a paired interactive 120 mechanism between distant PD and high-level construal and close PD and low-level construal (Huang 121 et al., 2015; Trope & Liberman, 2011).

122 **2.3 Social distance theory of power**

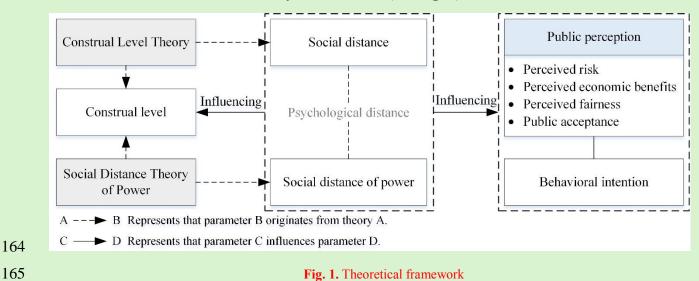
Power is a foundational concept in social science research, with the most widely used definition in social psychology referring to asymmetric control over valuable resources (Magee, 2020). Psychologists underwent a shift from viewing power as a structural variable grounded in social realities to conceptualizing it as a personal psychological attribute (Overbeck & Park, 2001; Chen et al., 2001), serving as both a structural variable and a cognitive construct based on psychological attributes (Galinsky et al., 2003). This means the suggestion or recall of power-related experiences,

129 whether conscious or unconscious, can activate the concept of power and associated behavioral 130 tendencies, regardless of individuals' actual power or social positions, thereby broadening the 131 applicability of the power concept beyond social structures (Galinsky et al., 2003; Boait et al., 2006). 132 Magee and Smith (2013) integrate the effects of power and CLT, proposing the social distance 133 theory of power and summarizing its model, asserting that the asymmetric interdependence of 134 individuals results in asymmetric experiences of social distance, with high-power individuals 135 endowed with more resources, capable of operating autonomously, thereby perceiving greater social 136 distance compared to low-power individuals. The hierarchical structure of society forms a pyramid-137 like configuration wherein individuals with power are psychologically distanced from the perceived 138 social distance (Lammers et al., 2012). Accordingly, by CLT, heightened social distance signifies a 139 more abstract construal level, indicating a propensity for high-power individuals to adopt abstract 140 mental representations (Trope & Liberman, 2000; Magee & Smith, 2013). Power can manipulate a 141 fundamental dimension of mental representations through construal level, potentially leading to 142 significant impacts on attitudes, behaviors, and cognition (Magee & Smith, 2013).

143 **2.4 Theoretical framework**

The current study endeavors to integrate the CLT and the social distance theory of power to research the influence of distance on public perception of WTE facilities from a psychological perspective. The role played by social distance is critical when examining NIMBY conflict issues as it reflects individuals' cognitive proximity to specific phenomena and directly influences their attitudes, behaviors, and perceptions. Specifically, the CLT suggests that greater social distance leads to more abstract mental representations, whereas lesser social distance tends to result in concrete

150 representations. Meanwhile, considering the asymmetric power dynamics between the two core 151 stakeholders-decision-makers and the public-decision-makers often resort to intentionally avoiding or suppressing public attitudes during the planning and decision-making processes for WTE 152 153 facilities, a disparity that may significantly influence the successful implementation of such facilities 154 (Liu et al., 2019; Zu et al., 2024). The social distance theory of power emphasizes the influence of 155 varying power statuses on the perception of social distance. Furthermore, as a quintessential example of NIMBY facilities, public perceptions of risks, economic benefits, fairness, and acceptance of WTE 156 facilities are often influenced by both social distance and power dynamics. Both theories emphasize 157 the elements of construal level and involve behavioral intention, positing that psychological distance 158 159 influences these elements. Additionally, the important research parameter in this study-public 160 perception—is defined as the process through which the public emotionally processes cognitive 161 information and subsequently transforms it into behavioral intentions. Accordingly, following the research concepts and theoretical underpinnings of these two theories and the literature review above, 162 163 the theoretical framework of the study is established (see Fig. 1).





166 **2.5 Research hypothesis**

184

167 (1) Social distance, public perception, construal level, and behavioral intention

168 Building upon studies on PD and risk perception related to potential risk energy facilities (e.g., Frant a et al., 2016; Geng et al., 2018; Shah et al., 2023) and integrating the concept of CLT within 169 170 the framework of research into WTE facilities, social distance can be used to depict the extent of 171 familiarity, relevance, or impact individuals or groups have on WTE facilities. More precisely, the 172 extent of involvement in the establishment and operation of WTE facilities, such as participation in 173 decision-making processes or employment arrangements (e.g. Zheng et al., 2015; Geng et al., 2018), 174 along with the community and cultural ties of local residents residing or working near these facilities 175 (e.g. Frant a et al., 2016; Tsai et al., 2021), as well as the connections between non-local residents 176 and the facilities such as familial bonds (e.g. Sun et al., 2017; Giordano et al., 2020), serve as 177 relational links that diminish the social distance towards WTE facilities. 178 As a critical construct within PD, social distance can impact public perception of potential risk 179 events or facilities. Prior studies have indicated that social distance plays a role in diminishing public 180 perception of health and environmental risks (e.g., Carmi & Kimhi, 2015; Aslam & Rana, 2022). For 181 example, Kasperson et al. (1988) suggest that the psychological states of the public in different 182 regions may have a "ripple effect," whereby there is a negative correlation between PD (e.g., social 183 distance) and risk perception; Lewonstein (2005) posits that individuals are inclined to perceive

associated with them; Carmi and Kimhi (2015) highlighted that individual experiences contribute to

186 a reduced risk assessment of the potentially severe consequences of global warming; additionally,

environmental threats as more severe when they possess personal familiarity with the extent of harm

187 studies such as Soni (2018) and Huang et al. (2018) have observed that greater social distance 188 diminishes people's perception of the significant health risks associated with nuclear power. 189 Perceptions of economic benefit and fairness are similarly closely associated with social distance. 190 Shang (2018) posits that the public acceptance of disaster risks is primarily influenced by interests 191 and social distance, with greater perceived social distance associated with higher acceptability of 192 disaster risks, highlighting social distance as an important determinant in this dynamic. Using a 193 dictator game, Wu et al. (2011) use an experimental research approach to explore how individuals 194 responded to equitable or inequitable allocations from either acquaintances or unfamiliar individuals 195 and find that the social proximity between the distributor and the recipient notably shaped recipients' 196 perceptions of fairness. Yang and McAllister (2020) indicate that, when the perceived distance 197 between risk events and the public diminishes, individuals subjectively amplify the risks associated 198 with the facilities. While such facilities as nuclear power plants, substations, and WTE facilities 199 generate such positive externalities as wealth creation and improved livelihoods, they also entail 200 negative consequences, including the uneven distribution of costs and benefits for local residents and 201 potential environmental pollution, which encourages public opposition (Liu et al., 2021; Zhou et al., 202 2022).

Meanwhile, local residents are more prone to experiencing a sense of deprivation and unfairness compared to non-local residents, thereby triggering NIMBY conflicts (Edelstein, 2004). Consequently, when the public perceives a closer relationship with the facility, it may evoke feelings of unfairness and deprivation, influencing their perceptions of fairness and economic interest. Boudet et al. (2014) indicate that the public, particularly those more familiar with energy facilities, are less inclined to accept such facilities. Simultaneously, reducing social distance also facilitates individuals' 209 awareness of belonging to the same group as others, thereby enhancing trust in others (Glaeser et al., 210 2000). Cui et al. (2020) stress that social distance and communication significantly influence 211 consumer trust, consequently impacting behavioral intentions. Liu et al. (2022) show that the public 212 perception of risk prompts a psychological response geared towards risk mitigation, consequently 213 shaping behavioral intention based on subjective assessments. Furthermore, consistent with the 214 principles of CLT, individuals tend to use abstract cognitive representations when they perceive a 215 greater social distance from specific objects (Liberman & Trope, 1998; 2008). 216 Therefore, based on the arguments above, the following hypotheses are proposed:

217 *H1:* Social distance negatively affects perceived risk (*H1a*) and positively affects perceived
218 economic benefits (*H1b*), fairness (*H1c*), and public acceptance (*H1d*).

H2: The farther the social distance, the more inclined individuals are toward high-level construal. *H3:* The farther the social distance, the more inclined individuals are toward positive behavioral
intention.

(2) Social distance of power, public perception, construal level, and behavioralintention

Social distance theory of power stresses that individuals with higher authority tend to perceive a greater social distance than those with lower authority (Magee & Smith, 2013). A fundamental principle of this theory is that an increase in power results in the widening of social distance, prompting individuals to rely on higher-order and more abstract psychological representations (i.e., high-level construal) when interpreting situations relevant to their goals (Magee & Smith, 2013). According to Yao et al. (2020) and Li et al. (2020), power empathy improves empathetic accuracy, 230 with individuals perceiving higher power demonstrating a greater propensity for pro-social behaviors 231 and considerations for others' well-being, which is particularly evident in contexts prioritizing social 232 welfare goals. Conversely, those with lower power tend to focus more on specific concerns such as 233 potential health/environmental risks, economic losses, and feelings of unfairness. Geng et al. (2018) 234 revealed that, compared to groups with higher social distance of power, those with lower social 235 distance of power are more inclined to oppose nuclear power construction and maintain negative 236 attitudes. In previous studies, it has been demonstrated that higher power individuals or groups tend 237 to have a preference for positive information related to specific objects and are optimistic concerning 238 risks (Mourali & Nagpal, 2013; Li et al., 2020).

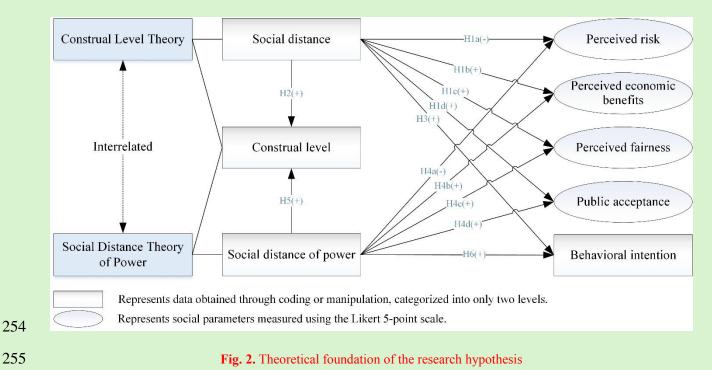
239 Consequently, these individuals or groups are more inclined to adopt positive coping strategies. 240 In other words, in light of their heightened sense of responsibility, individuals or groups with a strong 241 sense of power are more inclined to make decisions based on collective interests rather than the 242 feelings and needs of individual others (Lammers et al., 2008; Magee & Smith, 2013). Building upon 243 the literature concerning PD, a reasonable conjecture can be proposed that the social distance of power, 244 considered a unique PD, parallels other dimensions of PD in CLT.

245 Therefore, based on the arguments above, the following additional hypotheses are proposed:

- 246 *H4*: Social distance of power negatively affects perceived risk (*H4a*) and positively affects
- 247 perceived economic benefits (*H4b*), fairness (*H4c*), and public acceptance (*H4d*).
- 248 *H5:* The farther the social distance of power, the more inclined individuals are toward high-level249 construal.

250 *H6:* The farther the social distance of power, the more inclined individuals are toward positive
251 behavioral intention.

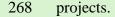
Based on the aforementioned discussion and theoretical framework, the theoretical foundation



253 of the research hypotheses is outlined in **Fig. 2**.

256 **3 Research design**

257 Traditional hypothesis testing is adopted here to empirically demonstrate the impact of PD on public perception of WTE combustion projects utilizing a combination of literature analysis, 258 259 behavioral investigation experiment, and one-way ANOVA. The overall research framework, 260 outlined in Fig. 3, consists of six primary steps. First, building upon theories of CLT and social 261 distance theory of power, hypotheses are formulated regarding the associations between PD and 262 public perception, construal level, and behavioral intention. Second, experimental protocols are 263 established. Third, experimental materials are developed, encompassing both textual content and video production. Then, the efficacy of experimental manipulation materials is validated through 264 265 preliminary testing. Subsequently, further refinement of the experimental design and optimization of the manipulation material was carried out. Finally, a behavioral investigation experiment wasconducted and recruited through campus channels to assess public perceptions of WTE combustion



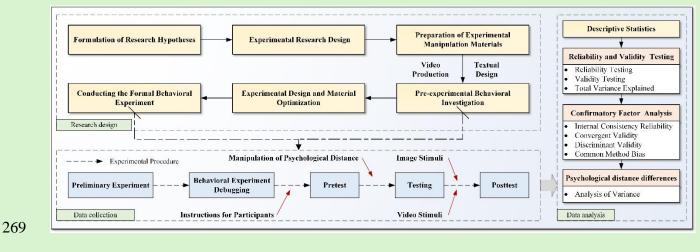




Fig 3	Overall	rasaarah	framework
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271 3.1 Materials

272 A between-subjects design was used to conduct a behavioral investigation experiment. The 273 explanatory variable "distance" includes both social distance and social distance of power, while the 274 response variables encompass construal level, behavioral intention, and public perception of the WTE 275 facility. In line with the social distance theory of power that individuals with higher power tend to 276 have greater social distance from those with lower power, and considering the significance of both 277 government officials and the general public as key stakeholders in environmental governance (Chen et al., 2019), the experimental groups are classified into a high-power group ("government official") 278 279 and a low-power group ("ordinary citizen"). Additionally, considering the varying social distances 280 between participants and the WTE facility, the group of "ordinary citizens" was subdivided into two 281 experimental groups: the 'general public' and the 'local public.'

The specific meaning of the assumed roles in the experimental group: 1) the "local public" group is instructed to imagine themselves as an ordinary citizen residing long-term in the Qiantang District of Hangzhou, with their current residence located within 3 kilometers of the proposed WTE facility; 2) the "general public" group are instructed to imagine themselves as an ordinary citizen residing long-term in the West Lake District of Hangzhou; 3) the "government officials" group are instructed to imagine themselves as a government official responsible for the site selection decision and construction of the large-scale WTE combustion project.

289 During the research process, participants engage with textual materials (including images) and 290 relevant video demonstrations to enhance their understanding of WTE facilities. The textual materials 291 depict the current state of waste management in China, emphasizing the challenges posed by the 292 increasing volume of waste and elaborating on the purposes, advantages, and potential risks of WTE 293 combustion. The image materials depict the process flow of WTE facilities through vivid illustrative 294 diagrams. Additionally, video demonstrations complement the textual materials, objectively 295 presenting the process, current status, development, and pros and cons of WTE combustion, which 296 includes descriptions of two typical facilities: Hangzhou Tianziling Solid Waste Landfill and Phase 297 II of the Shanghai Laogang Renewable Energy Utilization Center. Through visual imagery and 298 accompanying narration, participants should gain a deeper insight into the process of waste 299 combustion for energy generation. The research team collected all experimental manipulation 300 materials, including text, images, and videos, through the academic literature, online resources, and 301 news reports, and were subsequently utilized for drafting, designing, and production.

Public perception of WTE facilities was assessed using a scale designed following a
 comprehensive literature review (Thibaut et al., 1975; Colquitt et al., 2001; Chung et al., 2009; Ross

17

304 et al., 2014; Liu et al., 2018a; Liu et al., 2020), which comprised a 21-item self-administered 305 questionnaire (see Supplementary Materials A). Specifically, the questionnaire examined four 306 constructs, namely: (1) participants' perceived risk, (2) participants' perceived economic benefits, (3) 307 participants' perceived fairness, and (4) participants' acceptance of the construction and operation of 308 the WTE combustion projects. The measurement scales for the public perception were constructed using a 5-point Likert scale, prompting participants to express their degree of agreement with 309 310 statements, ranging from 1 (strongly disagree) to 5 (strongly agree). Additionally, following the 311 operational paradigm of PD and CLT, and drawing upon the operational methodologies proposed by 312 Magee and Smith (2013) and Geng et al. (2018), behavioral intentions are operationalized by 313 categorizing them into reasons for approval and disapproval.

314 **3.2 Experimental procedure**

Identical experimental procedures and materials are used to control for the influence of experimental variables. Participants are randomly assigned to three experimental groups. Drawing from the experimental operation regarding decision-maker roles (Geng et al., 2018), each group receive identical textual materials, differing only in the textual descriptions representing the roles. The participants are inserted at specific locations. This aims to evaluate the impact of social distance and social distance of power on experimental results through role portrayal. Fig. 3 illustrates the experimental procedure.

322 *Pre-test part.* Before commencing testing, participants are required to complete an informed 323 consent form indicating their voluntary participation in the experiment and are informed of any 324 relevant non-experimental procedures and guidelines (e.g., anonymity, confidentiality, and strictly academic purposes). During this phase, all voluntary behavioral investigation experiment participants
 have to complete the Public Perception Scale. This scale comprises only introductory instructions and
 measurement items. It is primarily used to assess the effectiveness of the experimental stimuli and
 the impact of other subjective factors on the outcomes. The completion time is 2-5 minutes.

329 *Post-test part.* After completing the pre-test and returning the measurement scale, participants 330 receive the formal testing materials from the assistant examiner. They are required to carefully read 331 the instructions for the formal test and provide their socio-demographic characteristics. The post-test 332 is divided into four main steps: free association task, behavioral intention survey, experimental 333 stimulus, and public perception evaluation. Specifically, participants are initially instructed to engage 334 in a free association task, dedicating 5 minutes to reflect on the ongoing construction of WTE facilities 335 in China and the associated latent risks to humans, guided by provided instructions and materials. 336 Second, participants are asked to contemplate the potential advantages and disadvantages of 337 constructing a large-scale WTE combustion project in the Qiantang District of Hangzhou within 3 338 minutes and write down three favorable/opposed opinions or any combination thereof (e.g., two 339 favorable, one opposed; one favorable, two opposed). Subsequently, participants are required to 340 conduct two brief assessments: 1) they are tasked with evaluating the ease of opinion retrieval from 341 the preceding section, ranging from 1 (strongly difficult) to 5 (strongly easy); and 2) they are to assess 342 the difficulty of further extracting additional favorable or opposing opinions from their minds, also 343 ranging from 1 to 5. Finally, following the video and image presentation (a flowchart of the WTE combustion process) stimuli, participants have to complete a questionnaire assessing public 344 345 perception.

346	A preliminary experiment was carried out in a pilot survey of 45 volunteers from Zhejiang Sci-
347	Tech University to test the effectiveness of the textual and video manipulation materials used.
348	Following the established experimental protocol, participants were given textual and video materials
349	provided by the researchers and asked to answer relevant questions, with the majority expressing
350	satisfaction with the substance of the materials provided and demonstrating apt comprehension and
351	application thereof. The results of the one-way ANOVA, presented in Table 1, indicate that, while
352	essentially no significant differences in public perceptions of different experimental groups were
353	found during the pre-test, significant differences emerge after administration of the experimental
354	stimuli, highlighting the effectiveness of the textual and video materials used.

355

 Table 1 Distance difference analysis of dimensions in the preliminary experiment

Construct	Group	Group	Group	N	Mean		Std. de	V	F		sig		Multij compa	ple arisons
	F		pre	post	pre	post	pre	post	pre	post	pre	post		
	1	18	2.963	2.787	0.760	0.553								
Perceived Risk	2	15	2.833	2.022	0.639	0.483	0.649	8.053	0.527	0.001	/	1>3, 2>3		
THUR	3	17	3.098	2.726	0.543	0.553								
Perceived	1	18	3.911	3.944	0.537	0.650								
Economic	2	15	3.453	3.400	0.568	0.586	2.296	3.250	0.112	0.048	/	1<2, 2>3		
Benefits	3	17	3.741	3.624	0.720	0.612								
	1	18	3.944	4.103	0.665	0.663								
Perceived Fairness	2	15	3.714	3.857	0.532	0.616	3.664	3.659	0.033	0.033	1<2	1<2		
i unness	3	17	3.311	3.462	0.846	0.814								
	1	18	3.056	3.370	0.794	0.969								
Public Acceptance	2	15	2.978	4.178	0.695	0.641	0.534	4.707	0.590	0.014	/	1<3, 2<3		
	3	17	2.804	3.510	0.698	0.698								

Note: in multiple comparisons: 1, 2 and 3 represent local public group, general public group, and government official group, respectively; ">" indicates that when the confidence interval is 95%, the difference between the data on both sides of the symbol is statistically significant – the value on the left is significantly greater than the right; "<" indicates that when the confidence interval is 95%, the difference between the data on both sides of the symbol is statistically significant - the value on the right is significantly greater than the left.

361 **3.3 Data collection**

A total of 124 volunteers, 63 of whom were men, were recruited from Zhejiang Sci-Tech 362 363 University through an advertisement, with requirements including demonstrating a serious and 364 responsible attitude, possessing good concentration, having rich associative and imaginative abilities, 365 and not having participated in similar behavioral investigation experiments recently. Participants were instructed to abstain from consuming caffeine and alcohol for at least 24 hours before the 366 367 experiment, with an average age of 22.85 years (SD=1.852). Each participant received a 368 compensation of CNY 40 (1 USD =7.23 CNY in April 2024) after completing the experiment with 369 both quality and quantity. Table 2 shows the results of the analysis of socio-demographic differences 370 of all participants. More specifically, 84.67% of the participants were from Science, Technology, 371 Engineering, and Mathematics disciplines; 20.16% were aware of WTE facilities; 96.77% of the 372 participants lacked long-term exposure to WTE facilities, and familial relationships influenced none. 373 The one-way ANOVA analysis results indicate no significant differences in the demographic 374 characteristics of the experimental groups. Hence, individual factors can be ruled out as impacting the experimental outcomes. 375

376

 Table 2 Participants' socio-demographic differences

Profile	Group	Ν	Mean	Std. dev	F	sig
	1	40	23.13	1.884		
Age	2	44	22.36	1.806	2.373	0.098
	3	40	23.10	1.809		
	1	40	1.50	0.506		
Gender	2	44	1.50	0.506	0.033	0.967
	3	40	1.48	0.506		
	1	40	1.85	0.362		
Academic Discipline	2	44	1.84	0.370	0.009	0.991
	3	40	1.85	0.362		

21

	1	40	1.27	0.452		
Have you heard of WTE facilities?	2	44	1.16	0.370	0.996	0.372
	3	40	1.18	0.385		
Is there a WTE facility located	1	40	2.00	0.000		
in or near the area where you or your family currently reside or	2	44	1.95	0.211	0.983	0.377
have resided in the past?	3	40	1.95	0.221		
Have any of your family	1	40	2.00	0.000		
members or relatives worked at	2	44	2.00	0.000	/	/
a WTE facility?	3	40	2.00	0.000		

377

Additionally, two experts conducted independent coding of the free association materials. Abstract, vague, and indefinite descriptions were designated high construal levels, whereas specific and detailed descriptions were classified as low construal levels, in line with CLT. The inter-rater reliability between the two experts was 90.32%.

382 **3.4 Data analysis**

383 The data analysis process was divided into four steps. First, a descriptive statistical analysis 384 method was used to quantitatively evaluate the participants' perceptions of WTE power plants. 385 Subsequently, utilizing SPSS 26.0, the statistical data of the sample was subjected to reliability and validity tests using Cronbach's Alpha and Exploratory Factor Analysis (EFA), respectively, to 386 387 ascertain the sufficient internal consistency and structural validity of the measurement scale. Then, 388 utilizing AMOS 26.0, a Confirmatory Factor Analysis (CFA) was conducted on the acquired scale 389 data from the experiment to assess whether the correspondence between the latent factors and the 390 observed items aligns with the study's predictions. Finally, a one-way ANOVA was used to compare 391 public perceptions, including perceived risk, perceived economic benefits, perceived fairness, public 392 acceptance, as well as construal level and behavioral intention within the different PDs.

393 **4 Results**

394 **4.1 Descriptive statistics**

395 Table 3 shows the descriptive statistical results for all the variables. Perceived fairness had the highest overall mean (3.51-3.9), followed by perceived economic benefits (3.47-3.92), public 396 397 acceptance (3.20-4.08), and perceived risk (2.26-2.90), indicating a positive inclination towards WTE 398 power plants. Additionally, techniques, e.g., factor analysis and structural equation modeling, 399 necessitate that the data follows a normal distribution, a characteristic that can be assessed using 400 skewness and kurtosis coefficients (Phakiti, 2018). As depicted in Table 3, all variables have absolute 401 skewness and kurtosis coefficients less than 1, indicating that the data collected in this experiment 402 conforms to multivariate normality.

403

 Table 3 Statistical results of the descriptive variables

Construct	Indicator	Std. Factor Load	Kurtosis	Skewness	Mean	Std. dev
	Q1	0.829	-0.973	0.045	2.90	1.100
	Q2	0.826	-0.445	0.322	2.62	1.033
Perceived Risk	Q3	0.671	-0.679	-0.194	2.85	0.969
$(\alpha = 0.890)$	Q4	0.712	0.342	0.618	2.26	0.901
	Q5	0.754	-0.589	0.215	2.70	1.067
	Q6	0.745	0.130	0.560	2.29	0.961
Perceived	Q7	0.660	0.319	-0.366	3.82	0.687
	Q8	0.762	0.024	-0.209	3.69	0.667
Economic Benefit	Q9	0.718	0.216	-0.271	3.81	0.667
$(\alpha = 0.833)$	Q10	0.688	-0.174	0.251	3.47	0.715
	Q11	0.709	0.369	-0.367	3.92	0.682
	Q12	0.622	0.256	-0.467	4.04	0.715
	Q13	0.547	-0.247	0.165	3.51	0.727
Perceived	Q14	0.799	-0.196	-0.208	3.94	0.702
Fairness	Q15	0.724	-0.572	-0.142	4.15	0.638
(α= 0.883)	Q16	0.778	-0.586	-0.184	4.31	0.587
	Q17	0.787	-0.624	0.029	3.79	0.757
	Q18	0.772	-0.470	-0.155	3.94	0.730

Public	Q19	0.769	0.959	-0.680	4.08	0.771	
Acceptance	Q20	0.921	-0.054	-0.376	3.70	0.865	
$(\alpha = 0.863)$	Q21	0.790	0.372	-0.290	3.20	0.928	

404

405 **4.2 Reliability and validity**

406	Based on the experimental data, a reliability analysis was carried out using Cronbach's Alpha, and a
407	validity test was conducted using EFA. The results, shown in Tables 3 and 4, indicate that the
408	Cronbach's Alpha coefficient exceeded 0.8 for each dimension, the KMO value fell within the range
409	of 0.8 to 0.9, and the significance level of Bartlett's test of sphericity was less than 0.05, with the total
410	variance explained being 65.082%. Therefore, the designed scale has good reliability and a well-
411	qualified structural validity.

412

 Table 4 Validities of the scales

	Latent variable							
Index	1	2	3	4				
Total Variance Explained	33.680	49.605	60.001	65.082				
KMO			0.868					
Bartlett's test of sphericity	χ^2		1414.396					
	df		210					
	Sig.		0.000					

413

414 **4.3 Confirmatory Factor Analysis**

Internal consistency reliability and convergent validity. All latent variables demonstrate satisfactory convergent validity and internal consistency reliability (see **Tables 3** and **5**), as indicated by their average variance extracted (AVE) measurements exceeding 0.5, composite reliability (CR) measurements surpassing 0.8, and standardized factor loadings greater than 0.5, by guidelines

Construct	Mean	Std. dev	CR	AVE	Perceived Risk	Perceived Economic Benefits	Perceived Fairness	Public Acceptance
Perceived Risk	2.60	0.809	0.890	0.575	0.758			
Perceived Economic Benefits	3.74	0.529	0.834	0.502	-0.294**	0.708		
Perceived Fairness	3.95	0.531	0.884	0.524	-0.241*	0.469***	0.724	
Public Acceptance	3.66	0.758	0.868	0.688	-0.694***	0.455***	0.420***	0.829

Table 5 Convergent and discriminant validity

421 Note: The diagonal entries represent the square root of AVE, while others represent the correlation coefficients between

422 latent variables; ***indicates p<0.001, ** indicates p<0.01, and * indicates p<0.05.

423

420

424	Discriminant validity. Discriminant validity is confirmed when latent traits represented by one
425	construct show minimal correlation or significant divergence from those represented by other
426	constructs, typically assessed by comparing the square root of AVE with correlation coefficients, with
427	a higher AVE square root indicating satisfactory discriminant validity (Hair, 2009). As shown in Table
428	5, the correlation coefficients between any two latent variables are lower than the square root of the
429	AVE for each latent variable, indicating that the internal correlations among the latent variables are
430	higher than the external correlations. Thus, discriminant validity is established for each latent variable.
431	Model fit and common method bias (CMB). Table 6 shows data on the approximate fit indices
432	of the CFA model, suggesting that the hypothesized model fits well with the experimental data.
433	Specifically, the GFI value (0.837) is slightly below the ideal threshold of 0.90. In contrast, the
434	RMSEA and SRMR values of 0.055 and 0.060, respectively, slightly exceed the ideal thresholds of
435	0.05, yet they remain within acceptable levels. All other indices fall within the recognized ideal range.
436	CMB arises when both independent and correlated variables are measured using the same response

437	method, potentially compromising the validity of empirical findings and leading to erroneous
438	conclusions (Kock et al., 2021; Liu et al., 2021). Accordingly, Harman's single-factor test and single-
439	factor model CFA were used to check the CMB in the scale. The results, as shown in Tables 4 and 6 ,
440	respectively, indicated that: 1) the variance explained by the first common factor extracted through
441	principal component analysis was only 33.680%, falling below 40%; and 2) the one-factor model
442	have poor fit, whereas the CFA model demonstrated better fit. Consequently, there is no serious CMB.

 Table 6 Model fit indices of the model (N=124)

Indices	Accepted range			One-factor	
mulces	Satisfactory	Ideal	-CFA model	model	
Chi-square			251.311	837.396	
d.f.			183	190	
Chi-square/d.f.	≤ 5.0	≤ 3.0	1.373	4.407	
GFI	≥ 0.80	≥ 0.90	0.837	0.481	
RMSEA	≤ 0.08	≤ 0.05	0.055	0.166	
RMR	≤ 0.08	≤ 0.05	0.039	0.126	
IFI	≥ 0.90	≥ 0.90	0.949	0.510	
CFI	≥ 0.90	≥ 0.90	0.947	0.502	
TLI	≥ 0.90	≥ 0.90	0.940	0.450	
SRMR	≤ 0.08	≤ 0.05	0.060	0.166	

444 Note: The model fit indices of the structural equation model comply with the criteria outlined by Xiong et al. (2015)445 and Han et al. (2020).

4.4 Psychological distance differences

448	Table 7 shows the results of the one-way ANOVA, indicating that the differences in public perception
449	of the four constructs, as well as construal level and behavioral intention, at different PDs are
450	significant. Additionally, SPSS post-hoc multiple comparisons of public perception show that 1) the
451	perceived risk of the local public is significantly higher than that of the general public and government
452	officials. Additionally, the general public's perceived risk is higher than that of the government

officials, while this difference is not significant. Hence, H1a and H4a were validated. 2) The 453 454 perceived economic benefits of the general public and government officials is significantly higher 455 than that of the local public. Meanwhile, the perceived economic benefits of the government official 456 are higher than that of the general public, while this difference is also not significant. Hence, Hlb and H4b were validated. 3) The perceived fairness of the government official is significantly higher than 457 458 the general public and the local public. The perceived fairness of the general public is also higher than that of the local public, while this difference is not statistically significant. Hence, H4c is 459 460 validated. 4) Public acceptance has a significant increase from the local public to the general public 461 and further to government officials. Hence, H1d and H4d are validated.

462

 Table 7 Distance difference analysis of dimensions in the formal experiment

Construct	PD from the facilities	WTE Mean	Std. dev	F	Sig	Multiple comparisons
	1	3.10	0.757			
Perceived risk	2	2.42	0.669	13.216	0.000	1>2, 1>3
	3	2.32	0.792			
Perceived economic benefits	1	3.49	0.542			
	2	3.80	0.548	7.675	0.001	1<2, 1<3
	3	3.92	0.399			
Perceived fairness	1	3.81	0.606			
	2	3.91	0.506	4.620	0.012	1<2, 2<3
	3	4.15	0.419			
Public acceptance	1	3.13	0.731			
	2	3.74	0.693	22.471	0.000	1<2<3
	3	4.10	0.507			
Construal level	1	1.30	0.436			
	2	1.43	0.477	6.557	0.002	1<3, 2<3
	3	1.66	0.444			
Behavioral intention	1	1.45	0.355			
	12	1.55	0.299	10.695	0.000	1<3, 2<3
	3	1.75	0.236			

463 Note: as Table 1 note.

464 Similarly, SPSS post-hoc multiple comparisons show that both construal level and behavioral intention have a consistent pattern, with government officials demonstrating significantly higher 465 466 levels than the general public and local residents, i.e., high social distance of power is congruent with 467 high construal level and behavioral intentions. Moreover, the general public's construal 468 level/behavioral intention is also higher than that of the local public, while this difference is not 469 statistically significant. Hence, H5 and H6 are validated. Furthermore, inspired by Geng et al. (2018), 470 an assessment is included to address potential challenges in opinion extraction. After completing three 471 opinion statement tasks, participants evaluated the difficulty of extracting opinions and the ease of 472 continuing the process. ANOVA results showed no significant differences of participant groups 473 regarding the difficulty of extracting supportive or opposing opinions (P=0.558) and continuing the 474 extraction process (P=0.585). Therefore, opinion extraction difficulty did not impact the experimental 475 outcomes.

476 **5 Discussion**

477 Based on the data analysis above, this study provides empirical support for exploring the relationship 478 between PD and cognition, demonstrating that varying PD significantly impact public perception. The findings indicate that, when examining differences in social distance – except perceived risk, 479 480 perceived economic benefits, and public acceptance, which are all in line with expectations - the 481 analysis of perceived fairness shows no significant difference (further t-test results: t=-0.783, P=0.436) 482 between the "general public" (M=3.91) and "local public" (M=3.81), which differs from related 483 physical distance research (e.g., Ren et al., 2016; Xu et al., 2023). To explore this deeper, the distance 484 division standards proposed by Ren et al. (2016), Liu et al. (2018), and Xu et al. (2023) were used,

485 conducting a t-test on perceived fairness data from the spatial distance study immediately preceding the present study. The results demonstrate a significant difference in perceived fairness between local 486 487 residents (within 3000 m) and the general public (beyond 3000 m) when using spatial distance as the 488 benchmark (further t-test results: t=-12.990, P=0.000). One may speculate that the siting of WTE 489 facilities in local communities, coupled with bearing the waste burden from other areas, directly 490 amplifies the environmental burden in the locality, leading to unequal resource distribution among 491 communities, encouraging a sense of relative deprivation and influencing the social equity awareness 492 of residents (Besley, 2010; Liu et al., 2021). However, during the initiation of PD measurements, 493 participants lacked factual experience and relevant knowledge, with 96.77% having no firsthand 494 experience and 79.84% not even being aware of the facilities before the experiment, potentially 495 contributing to the absence of significant differences in perceived fairness. On the other hand, as all participants were students, this demographic cohort has a notably optimistic attitude regarding trust 496 497 in governmental institutions when juxtaposed with other demographic groups (Chen et al., 2015; 498 Huang and Liu, 2018). Consequently, they are more inclined to believe that the government or 499 decision-makers will genuinely present project-related information, as well as the scientific and 500 practical feasibility of site selection, which provides another possible explanation for the absence of 501 significant differences in perceived fairness assessments.

However, the findings regarding differences in the social distance of power are not entirely consistent with those of social distance. The results of the data analysis of perceived risk, economic benefits, fairness, and public acceptance are in line with experimental expectations; it is particularly noteworthy that the significant differences in perceived fairness, which were not validated in terms of social distance, were confirmed when the social distance of power was examined. The significant differences observed after conferring power may be due to the perception or stereotype of power in the public mind. Power, typically viewed as a central determinant affecting resource allocation, decision making, and social status (Wang et al., 2014; Prechel, 2021), can thereby impact individuals' psychological states due to resulting disparities (Magee & Smith, 2013). Previous studies indicated that individuals with lower power may perceive unfairness more intensely due to their lower societal and organizational status, which, coupled with limited access to resources and opportunities, renders them more susceptible to unfair treatment (Magee & Smith, 2013; Power et al., 2020).

514 Meanwhile, these individuals may lack effective means to combat unfairness, making them more 515 sensitive to its perception (Lois & Riedl, 2022). On the other hand, according to the approach-516 inhibition theory, individuals tend to have an "approach" tendency upon acquiring power, often 517 feeling more capable and influential, leading to increased confidence and optimism regarding their 518 circumstances and environment (Wang et al., 2014; Li et al., 2020). Conversely, those without or with less power may lean towards "inhibition" characteristics, anticipating threats and lacking rewards in 519 520 their surroundings (Guinote, 2017; Li et al., 2020); thus, more prone to experience pronounced 521 feelings of unfairness.

Similarly, the intensified influence and reinforced correlation between WTE facilities and the "local public," attributed to the narrowed social distance of power, have notably heightened their perception of potential environmental/health risks, aligning logically with findings on both physical distance (e.g., Cong et al., 2021b; Zhou et al., 2022) and social distance. It is worth noting that, despite the power disparity between the "general public" and "government officials," the "general public" is not directly affected by the negative externalities of WTE facilities. Accordingly, as indirect beneficiaries of facility construction and operation, the "general public" also can be regarded as the 529 category of vested interests, which may be another reasonable speculation for this outcome. Therefore, 530 the "not-my-concern" attitude towards losses and the "closely related" perception concerning gains 531 prompt the "general public" to perceive significantly lower risk and higher economic benefits than 532 the "local public," and even comparable to those of the "government officials."

533 Particularly noteworthy, the findings unexpectedly reveal that, although there is a certain positive correlation trend between social distance and construal level as well as behavioral intention, 534 535 the differences therein lack statistical significance. Conversely, a significant positive correlation is observed between social distance of power and construal level as well as behavioral intention, which 536 537 aligns with the conclusions from Magee and Smith (2013) and Geng et al. (2018). One possible 538 explanation for these differences may derive from the specificity of the study sample, that is, 539 individuals acting as the "general/local public" lack the related experience and knowledge before the experimental stimulus was applied, potentially resulting in less tangible perceptions of siting of WTE 540 541 facilities, thereby potentially obscuring construal level and behavioral intention. Inherent sample size 542 limitations may be another possible explanation during data collection. Galinsky et al. (2003) have 543 pointed out that power can be activated as a concept in individuals' minds, and previous studies have 544 shown that individuals with higher power status tend to hold more positive and optimistic attitudes 545 towards the development of energy conversion facilities (Geng et al., 2018), thereby providing 546 evidential support for the differential results on social distance of power. Drawing upon CLT (Trope & Liberman, 2010), this may be due to the increased association and perceived impact of the WTE 547 facilities with the self; that is, the experimental stimuli heightened participants' awareness of the 548 potential risks associated with the facility, leading to a closer PD and a shift towards a more concrete 549 construal (low-level construal) of the facility, focusing on tangible risks such as odor, noise, flames, 550

and smoke. Lima (2004) highlighted that such sensory stimuli as odors and noise are among the
primary factors the public perceives as danger.

553 Consequently, individuals in the "general/local public" role are more prone to developing a 554 heightened perception of environmental and health threats; thus, increasing the likelihood of opposing 555 the construction of WTE facilities in their vicinity. Furthermore, unlike situations involving 556 compensations for demolished houses, the construction of WTE facilities, given their environmental 557 positioning and image, is less likely to carry out relocation compensations for the majority of local residents (Liu et al., 2021; Zhou et al., 2022). Even in the presence of potential economic 558 559 compensation schemes, their attachment to the community (Kaltenborn et al., 2023), property 560 devaluation (Liu et al., 2018), and negative anticipations of the facilities' impact on their lives (Wen 561 et al., 2022) may trigger perceptions of loss of benefits. Simultaneously, the notion that economic compensation cannot fully offset potential losses may encourage strong aversive emotions, leading 562 563 to a heightened likelihood of negative perceptions and stronger NIMBY sentiments (Wen et al., 2022). 564 For example, Chung and Kim (2009) and Liu et al. (2021) found that higher perceptions of risk and 565 lower perceptions of economic benefits lead to decreased public acceptance of WTE facilities. 566 Therefore, this will further promote intentions to oppose the construction of WTE facilities. 567 Additionally, several studies indicate that individuals with high power have a heightened focus

on goal-relevant information, possess the capacity to forgo short-term gains for long-term benefits, and engage in behaviors aligned with their objectives (e.g., Joshi & Fast, 2013). Therefore, it is further speculated that, in addressing the challenge of 'waste besieging the city,' the decision to construct WTE facilities is more closely aligned with the objective, leading individuals or groups with higher power to show a preference for construction. Furthermore, the approach-inhibition theory suggests 573 that individuals with different power levels have varying information processing abilities during decision making, influenced by their inherent cognitive styles and behavioral pattern (Li et al., 2020). 574 Hence, starting from the cognitive styles and behavioral patterns of government officials, the social 575 576 distance of power associated with the "government officials" group tends to be greater, making it 577 easier to adopt a higher-level construal that aligns with overarching goals such as societal well-being, urban environmental improvement, and enhanced efficiency in municipal solid waste management 578 579 through the construction of WTE facilities. Consequently, individuals within this experimental group 580 have higher perceived economic benefits, fairness, and public acceptance, thereby being more prone 581 to generating favorable opinions and intentions conducive to social development and positive 582 perceptions (Yao et al., 2020; Li et al., 2020), aligning with behavioral logic.

583 6 Conclusions, implications, and limitations

584 6.1 Conclusions

In studies related to the distance differences of NIMBY infrastructure, they have tended to emphasize 585 586 the impact of physical distance differences on public perception, with less attention given to the influence of PD differences. However, the result of the current study provided an interesting insight 587 588 into the effect of PD on public perception of WTE facilities, enriching the understanding of "distance" 589 in public perception distance differences research, as well as not limiting itself to a particular public 590 perception, but further exploring the differences in public perceptions from multiple dimensions. The findings indicate that PD, encompassing social distance and social distance of power, plays 591 592 a significant role in shaping public perception of WTE facilities. Specifically, they provide further support for the "ripple effect," demonstrating that closer PD is associated with higher public risk 593

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perception and lower perceived economic benefits, fairness, and public acceptance. When individuals or groups perceive closer social distance of power, they tend to adopt concrete and goal-relevant mental representations, indicating a lower construal level, and are more inclined to support the construction of WTE facilities. Taken together, the present study further corroborated the CLT proposed by Trope and Liberman (2000) and the social distance theory of power posited by Magee and Smith (2013).

600 6.2 Implications

601 Given the substantial influence resulting from power differentials between decision-makers and the 602 public regarding the public perception of WTE facilities, one may predict that whether the gap in 603 public perception between these two entities can be narrowed is an important challenge for future 604 global WTE combustion development. One primary advantage of this study is its potential to facilitate risk communication among the government, operators, and the public regarding WTE facilities. Risk 605 606 communication, a bidirectional form of information exchanges whose effectiveness relies on mutual information sharing between both parties (Geng et al., 2018), often encounters inequality in the siting 607 608 of WTE facilities. The public typically assumes the role of recipient and seeker of information. 609 Meanwhile, the government and operating companies play the role of decision-makers and 610 information providers for the public in the siting and construction of WTE facilities, and having a vested interest in the construction and operation of such facilities, creating a risk of binding interests 611 612 (Bian et al., 2021), leading to public distrust, increased risk aversion, and the subsequent development 613 of negative attitudes and oppositional intentions. With the increasing awareness of environmental 614 protection, the traditional "top-down" governance approach, characterized by "officialdom" and 615 "autocracy," has shown its limitations when making decisions regarding the siting of WTE facilities 616 (Ren et al., 2016; Liu et al., 2021). Therefore, transitioning towards a "bottom-up" governance 617 concept characterized by negotiated governance is advocated. Specifically, in decision-making 618 processes, governments need to prioritize the public's right to expression and information, ensure the 619 pivotal role of the public, and facilitate their organized participation in supervision, thereby 620 minimizing the power gap.

621 Consequently, this necessitates the establishment of standardized and comprehensive mechanisms for information disclosure (Cong et al., 2021b), enhancing transparent communication 622 between government officials and the public regarding WTE facilities (Geng et al., 2018). In detail, 623 624 official platforms and channels should be established to scientific introduce various waste treatment 625 technologies and the actual situation of the operation. Through specific cases and data, multiple measures such as WTE combustion, landfill gas-to-energy, and spontaneous combustion of landfilled 626 627 waste should be compared by providing accurate disclosures of hazardous substance emissions and 628 highlighting the advantages of each treatment method (e.g., space requirements, hazardous chemicals, 629 and bacterial disposal). Additionally, proactive promotion of those information, including official 630 platforms and scientific information, should be undertaken. Utilizing diverse forms of communication, 631 particularly in the current era of new media, can subtly help the public understand and recognize relevant treatment technologies. Providing scientific data can counteract stereotypes and alleviate the 632 633 fear of the unknown that contributes to NIMBY sentiments and public opposition, thereby ensuring that the public has accessible channels to query and understand the relevant information. Moreover, 634 635 it is important to establish sincere face-to-face communication channels with the public, addressing and promptly responding to reasonable demands from local residents. Accordingly, enhancing the 636

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roles of social organizations, media, and experts as coordinators is critical in establishing effective
communication bridges between the government and the public, thereby encouraging a collaborative
governance framework throughout society (Bian et al., 2021) and progressively advancing whole
process public engagement.

641 On the other hand, considering the variations in public perceptions between local and general populations revealed by the findings of this study, it is recommended to establish a diversified 642 643 compensation mechanism. Local governments should implement personalized compensation 644 measures based on different public perceptions and loss of interests of residents in different geographical areas, thereby preventing or mitigating sentiments of unfairness, deprivation, and 645 neglect by residents, ultimately promoting a cohesive community and shared interests (e.g., Besley, 646 647 2010; Liu et al., 2018b; Xu et al., 2023). Furthermore, addressing the issue at its root by guiding enterprises to assume their primary stakeholder responsibilities is needed. Involving the establishment 648 649 of mandatory legal constraints, and reward and penalty systems, broadening channels for public 650 oversight and grievances, and underlining the indispensable role of public scrutiny in the routine 651 functioning of enterprises (Cong et al., 2021b; Zhou et al., 2022), these measures are geared towards 652 bolstering corporate self-discipline.

653 6.3 Limitations

Although the study empirically explored the influence of PD on public perception through the lens of social distance and social distance of power, it is limited by only dividing PD into high and low, lacking any discussion of intermediate or more other levels of PD, which could benefit from further inclusion of more detailed division and analysis of the potential relevance or distance law of PD as 658 well. Meanwhile, using a direct manipulation approach to manipulate PD, the study relied on survey experimental methods for sample data collection. This resulted in a lack of real-time participant 659 660 responses to experimental text and video materials, thereby limiting the depth of understanding 661 regarding public perception. Future research could benefit from integrating technologies such as eye-662 tracking and electroencephalogram measurements into behavioral investigation experiments to obtain 663 real-time data. Additionally, no specific hazardous substance emissions data comparison between WTE facilities and landfills was conducted of the experimental materials, which is a limitation of this 664 study. Future research could benefit from considering the effect of scientific information on 665 shortening the PD and reducing to prevalent NIMBY opposition to badly needed infrastructure 666 projects. 667

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